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**JOINT COMMISSIONING STRATEGY FOR ADULTS WITH A LEARNING  
DISABILITY**

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**Purpose of Report**

1. This report provides the Committee with background information to enable Members to carry out pre-decision scrutiny on Cardiff Council's input into, Cardiff Council, Vale of Glamorgan Council and Cardiff and Vale University Health Board's integrated commissioning strategy for adults with a learning disability. Prior to its consideration by the Cabinet at its meeting on the 16 May 2019.
2. A copy of the draft Cabinet Proposal is attached at **Appendix A**.
3. Attached at **Appendix B**, is the Joint Commissioning Strategy for Adults with a Learning Disability.
4. In compliance with the duties as expressed within the Equality Act 2010, an Equalities Impact Assessment has been undertaken to determine how the strategy may target or impact on groups with protected characteristics – a copy of the Equalities Impact Assessment is attached to this report at **Appendix C**.

**Background**

5. On the 21st September 2017, the Learning Disability Partnership Group, which reports to the Cardiff and Vale Regional Partnership Board, agreed that a Joint Commissioning Strategy for Adults with a Learning Disability would be developed

across Cardiff and Vale Councils and Cardiff and Vale University Health Board (CVUHB).

6. The Joint Commissioning Strategy for Adults with a Learning Disability, builds upon previous separate commissioning strategies covering the period 2012-2017 in both Cardiff and the Vale of Glamorgan Councils. The development of this joint strategy is the first learning disability specific Commissioning Strategy for CVUHB.
7. A Project Outline Document (POD) was drawn up in November 2017 which sets out the aims and objectives of the Strategy and explained the intention for partner organisations to use the Strategy as a “living document”. This in turn, would allow ongoing assessment of progress against the stated aims, leading to practice, service and culture change.
8. In terms of engagement, in January 2018 the Institute of Public Care (IPC) was commissioned by CVUHB to undertake a health needs assessment of the learning disability population across the region. This involved data collection, stakeholder interviews and online questionnaires.
9. Members of Community and Adults Services Scrutiny Committee’s Task and Finish Group considered the draft strategy as part of the inquiry’s scoping meeting on 7 Feb 2019. Members were overall content with the strategy however made recommendations that wording in relation to “out-of-county” placements should be revised to a more neutral language. Affirming that choice is an important factor when determining the services provided for users.
10. Representatives from the following external organisations have been invited to attend the Committee meeting to share their knowledge, views and perspective of the strategy:
  - Cardiff & Vale Parents Federation (*attendance tbc*)
  - Cardiff Peoples First

## Issues:

11. The purpose of the strategy is to set out how Cardiff and Vale of Glamorgan Council's and CVUHB will work together to respond to the needs and aspirations of the adult learning disability population within the context of national legislation and guidance, wider local plans and available resources. At a local level, the strategy will inform what services each of the three organisations will individually or jointly commission over the next five years.
  
12. Across the region, the aim is to build and expand on previous developments and to continue to transform services that improve the health and well-being of adults with learning disabilities and their carers. This is hoped to be achieved through planning, developing and commissioning services that empower people to meet their personal outcomes, make their own decisions and ultimately, to live full and active lives' within their own homes and communities.
  
13. The strategy, attached at **Appendix B**, is set out as follows:
  - Introduction (page 1)
  - Welsh Context – The Law (page 3)
  - Cardiff & Vale Context (page 5)
  - Priority areas for adults with a learning disability and their carers (page 7)
  - Needs & Demand (pages 9 – 12)
  - Current Provision (pages 13-16)
  - Finance (pages 17-18)
  - Quality & Performance Monitoring (page 19)
  - Key messages (page 21)
  - Implementation (pages 22)
  - The Commissioning's Priorities (pages 23 – 30)
  - Next Steps (page 31)

## **Way Forward**

14. At this meeting, the following witnesses will be in attendance:
  - I. Councillor Susan Elsmore (Cabinet Member for Social Care, Health & Well-being)
  - II. Claire Marchant (Director, Social Services)
  - III. Emma Mullinder (Operational Manager - Learning Disabilities)
  - IV. Denise Moriarty (Strategic Lead Planning Officer)
  - V. Members will also receive evidence from the following organisations:
    - Cardiff & Vale Parents Federation (tbc)
    - Cardiff Peoples First
  
15. Following a presentation from officers, evidence from witnesses and Q&A sessions, Members will be able to decide if they wish to feed any comments or observations back to Cabinet for their consideration.

## **Legal Implications**

16. The Scrutiny Committee is empowered to enquire, consider, review and Recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g.

Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

### **Financial Implications**

17. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

### **RECOMMENDATIONS**

The Committee is recommended to:

- i. Consider the information set out in this report and the Cabinet Proposal
- ii. Consider the information presented by witnesses to this meeting
- iii. Decide whether it wishes to relay any comments or observations to the Cabinet at its meeting on the 16 May 2019; and decide the way forward with regard to any further scrutiny of this issue.

**DAVINA FIORE**

**Director of Governance and Legal Services**

**25 April 2019**